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#### INTRODUCTION

This document, the Performance Evaluation and Measurement Plan (PEMP), serves as the Department of Energy's (DOE's) plan for the evaluation of the Battelle Energy Alliance, LLC (BEA) (hereafter referred to as "the Contractor") performance regarding the management and operations (M&O) of the Idaho National Laboratory (hereafter referred to as "INL" or "the Laboratory") for the evaluation period from October 1, 2015, through September 30, 2016. The performance evaluation provides a standard by which to determine whether the Contractor is acting in a managerially and operationally responsible manner and is meeting the mission requirement and performance expectations/objectives of the Department as stipulated within their contract.

This document also describes the distribution of the total available performance-based fee and the methodology for determining the amount of fee earned by the Contractor as stipulated within Part I Section B – Supplies or Service and Prices/Costs Section B.2 – Fee, and Part II Section I – Contract Clauses, Section I.17 Department of Energy Acquisition Regulation (DEAR) 970.5215-1, Total Available Fee: Base Fee Amount and Performance Fee Amount, Alternate I (DEC 2000) Alternative II (JAN 2004). In partnership with the Contractor, the DOE Office of Nuclear Energy (NE) and DOE-Idaho Operations Office (DOE-ID) have defined the measurement basis that serves as the Contractor's performance-based evaluation and fee determination.

The Performance Goals (hereafter referred to as Goals), Performance Objectives (hereafter referred to as Objectives) and set of Notable Outcomes discussed herein were developed in accordance with expectations set forth within the contract. The Notable Outcomes for meeting the Objectives set forth within this plan have been developed in coordination with NE program offices as appropriate. Except as otherwise provided for within the contract, the evaluation and fee determination will rest solely on the Contractor's performance within the Goals and Objectives set forth within this plan.

The Fiscal Year (FY) 2016 INL PEMP includes Performance Goals, which emphasize achievements in support of the DOE Vision/Mission for INL (in Section C of the contract), but do not undervalue the expectation of satisfactory performance levels in other areas of the statement of work. DOE expects INL will continue to implement and integrate environment, safety and health (ES&H), quality, and security into its programs and operations to enhance overall mission success.

The overall performance against each Objective of this performance plan, to include the evaluation of Notable Outcomes, shall be evaluated in accordance with Attachment I, by DOE-ID and shall include NE program office and major customer input as appropriate. This review methodology will ensure that the overall evaluation of the Contractor results in a consolidated DOE position taking into account specific Notable Outcomes as well as all additional information available to the evaluating office. DOE-ID will work with NE program offices and major customers throughout the year in evaluating the Contractor's performance and will provide

observations regarding programs and projects as well as other management and operation activities conducted by the Contractor throughout the year.

This PEMP identifies Performance Goals where INL can impact results supportive of DOE strategic initiatives and NE mission objectives in particular. These Performance Goals provide evaluation of mission achievement with both subjective and objective measures of performance.

### I. PERFORMANCE GOALS, OBJECTIVES AND NOTABLE OUTCOMES

#### **Background**

The current performance-based management approach to oversight within DOE has established a culture within the Department with emphasis on the customer-supplier partnership between DOE and the Laboratory contractors. It places a greater focus on mission performance, best business practices, cost management, and improved contractor accountability. Under the performancebased management system, the DOE provides clear direction to INL and develops annual performance plans (such as this one) to assess the contractors performance in meeting that direction in accordance with contract requirements. The DOE policy for implementing performance-based management includes the following guiding principles:

- Performance Objectives are established in partnership with affected organizations and are directly aligned to the DOE strategic goals;
- Resource decisions and budget requests are tied to results; and
- Results are used for management information, establishing accountability, and driving longterm improvements.

The performance-based approach focuses the evaluation of performance against these Performance Goals. Progress against these Goals is measured through the use of a set of Objectives. The success of each Objective will be measured based on demonstrated performance by the INL, and on a set of Notable Outcomes that focus Laboratory leadership on the specific items that are the most important initiatives and highest risk issues the Laboratory must address during the year. These Notable Outcomes should be objective, measurable, and results-oriented to allow for a definitive determination of whether or not the specific Outcome was achieved at the end of the year.

In determining the performance of PEMP Goals and Objectives and Notable Outcomes, the DOE evaluator(s) shall consider progress reports, Program Office reviews/oversight, deliveries against milestone dates, etc., in accordance with the described Goals. Each of the Objectives identifies significant activities and/or requirements, including but not limited to Notable Outcomes, important to the success of the corresponding PEMP Goal and shall be used as the primary means of determining the Contractor's success in meeting the desired Goal. The Goals for the PEMP support the DOE Vision/Mission for INL.

### Performance Goals, Objectives and Notable Outcomes

The following sections describe the Performance Goals, their supporting Objectives, and associated Notable Outcomes for FY 2016.

#### GOAL 1.0 Efficient and Effective Mission Accomplishment

The science, engineering, technology and testing programs at the Laboratory produce highquality, original, and creative results that advance science, engineering, and technology; demonstrate sustained application of scientific progress into deployed solutions having an impact; receive appropriate external recognition of accomplishments; and contribute to overall research, development, and deployment goals of the Department and its customers.

The weight of this Goal is 70%.

The Efficient and Effective Mission Accomplishment Goal measures the overall effectiveness and performance of the Laboratory in delivering science and technology results which contribute to and achieve the DOE's mission of protecting our national and economic security by providing world-class scientific research capacity and advancing scientific knowledge and which enhance the DOE's mission for the INL. INL's mission includes major objectives of establishing the INL as the preeminent, internationally-recognized Laboratory in nuclear energy technologies (including advanced fuel cycles), establishing the INL as a major national security technology development and demonstration center, enhancing the INL's role as a multi-disciplinary research center contributing to other national goals, obtaining international recognition in the science and engineering fields and consistent with its missions, making INL's unique scientific and technical capabilities, resources and services available to DOE, other Federal agencies, state and local governments, academia, and the private sector.

The following is a sampling of factors to be considered in determining the level of performance for the Laboratory against these mission objectives:

- Impact of Research, Development, Demonstration and Deployment (RDD&D) results on the field, as measured primarily by peer review and/or customer/industry/university/national laboratories feedback;
- Impact of publications on the field, as measured primarily by peer review;
- Impact of RDD&D results outside the field indicating broader interest;
- Impact of RDD&D results on DOE or other customer mission(s);
- Successful stewardship of mission-relevant research areas;
- Delivery on RDD&D plans;
- Significant awards (Nobel Prizes, R&D 100, FLC, etc.);
- Technical leadership through organization of national and international symposia;
- Invited talks, citations, making high-quality data available to the scientific community; and

- Development of tools and techniques that become standards or widely-used in the scientific community.
- Public accessibility of publications and research results as per DOE guidance.

Other factors which also may be considered in determining the level of performance include, but are not limited to:

- Leadership of key national and international organizations and committees;
- Development of new capabilities that enable principal missions;
- Engagement with the Nuclear Industry and Nuclear-Related Companies/Regulators:
- Technology Transfer, Deployment and Commercialization;
- Regional, National and International Partnerships; and
- Impact of national user facilities on research programs at other national institutions.

The above factors to consider for measuring performance are neither inclusive nor are they intended to be a checklist for meeting performance expectations of the Objectives under Goal 1.0. The evaluation of each Objective will use a combination of relevant factors.

#### **Objective 1.1: Nuclear Energy**

Lead and implement relevant, high impact RDD&D programs. Establish the INL as the preeminent, internationally-recognized Laboratory in nuclear energy technologies (including advanced fuel cycles). The primary focus areas include, but are not limited to the following:

- Engineering driven science-based approach to the development and performance of Nuclear Fuels and Materials applicable to current and future generations of reactors;
- Fuel cycle technologies including advancements in pyro and aqueous processing technologies, nuclear materials management and non-proliferation standards, and transient testing capability enabling the design and qualification of fuels and materials;
- Reactor Safety, Material Science, and Human Performance for Life Extension of Light Water Reactors; and
- Advanced reactor design and optimization.

### **Notable Outcome(s) 1.1 Nuclear Energy:**

#### 1.1.A

Demonstrate high spatial resolution measurements at the micro-structural level on as-fabricated nuclear fuels and materials. Connect experimental measurements with advanced modeling and simulation allowing simulation and prediction of nuclear material property evolution under irradiation. This activity will be limited to demonstration of technique and methods on unirradiated nuclear fuel and material samples.

#### 1.1.B

Develop a fundamental understanding of the solvent degradation mechanisms for advanced separation flowsheets such as actinide lanthanide separation process (ALSEP). Complete testing of ALSEP solvent extraction process in irradiation test loop. This Notable Outcome will provide needed information on solvent degradation in the extraction section of a flowsheet to separate minor actinides from used nuclear fuel.

#### 1.1.C

Based upon recent experiments, the NRC has proposed new peak-clad temperature and embrittlement oxidation limits that are more restrictive than the current operational limits which may impact current plant operational margin, increase plant fuel/analysis costs, limit the use of high burnup fuels, increase the complexity of analysis, decrease operational flexibility, and increase regulatory uncertainties. INL's Light Water Reactor Sustainability Program will help industry address this issue by using the Risk-Informed Safety Margin Characterization approach to demonstrate safety margins using coupled analysis tools for a loss-of-coolant-accident (LOCA) analysis including Emergency Core Cooling System (ECCS) performance under realistic plant conditions. This risk-informed analysis will include the effects of higher burnup on cladding performance as part of the LOCA/ECCS analysis in order to evaluate risk-informed margins management strategies for a representative pressurized water reactor. The integrated coupled analysis will include elements of core physics, cladding behavior, thermal-hydraulics, and scenario-based risk analysis in order to quantify safety margin for the new peak-clad temperature and embrittlement oxidation limits.

#### **Objective 1.2: National and Homeland Security (N&HS)**

Lead and implement relevant, high impact RDD&D programs. Establish the INL as a major center for national security technology development and demonstration. The primary focus areas include, but are not limited to the following:

- Critical infrastructure protection technology RDD&D in technology focus areas of industrial control systems cyber security, wireless communications, and grid reliability and security;
- Armor production which meets Department of the Army cost, production schedules, and quality requirements for Specific Manufacturing Capability (SMC) and explosives/blast protection:
- Nuclear nonproliferation and emergency response technology RDD&D and training including work with special nuclear materials; and
- Applied solutions to satisfy requirements for Defense and Intelligence Community customers.

#### **Notable Outcome(s) 1.2 National and Homeland Security:** 1.2.A

Within the National Nuclear Security Administration's "Prevent, Counter, and Respond - A Strategic Plan to Reduce Global Nuclear Threats (FY2016 - FY2020)," the Office of Defense

Nuclear Nonproliferation highlights the nuclear fuel development capabilities at INL as critical to address a significant challenge in the success of the Material Management and Minimization (M³) Program, converting high enriched uranium fueled research reactors to low enriched uranium fuel while retaining the original reactor's performance. To advance the objectives of the M³ Program, INL will complete the installation of a new post-irradiation examination capability into the Hot Fuel Examination Facility by April 30, 2016. This equipment will assist researchers to better understand and evaluate fuel behavior and performance for eventual Nuclear Regulatory Commission fuel qualification, as well as advancing the science in fuel design and modeling and simulation.

### Objective 1.3: Science and Technology Addressing Broad DOE Missions

Lead and implement relevant, high impact RDD&D programs. Establish the INL as a multi-program National Laboratory with world-class nuclear capabilities. The primary focus areas include, but are not limited to the following:

- Science based performance assessment for energy storage, bioenergy and environmental systems:
- Clean energy integration design, test, control, and validation; and
- Advanced manufacturing and energy critical materials.

## Notable Outcome(s) 1.3 Science and Technology Addressing Broad DOE Missions: 1.3.A

Advanced manufacturing is a major priority of the Federal Government. DOE has a goal to reduce, in 10 years, 50% of the life-cycle energy consumption of manufactured goods by targeting the production and use of advanced manufacturing technologies. INL will establish an industry centric collaboration that builds upon INL's catalyst, separations, and "materials by design" research capability focused on reducing life-cycle energy consumption of manufactured goods in the U.S. Specific actions include:

- Establish an industrial advisory committee to help guide related research and hold the first technical review meeting, capturing and distributing written recommendations.
- Form a consortium-based collaboration with industry and academia that actively seeks funding opportunities.
- Conduct an industry-centric workshop on research challenges and publish the proceedings.
- Bring the Temporal Analysis of Products (TAP) instrumentation to full operational status and begin generating data.

### **Objective 1.4: Collaborations**

Foster new academic, industry, government, and international collaborations to produce the investment, programs and expertise that assure the DOE Vision/Mission for INL is realized. The primary focus areas include, but are not limited to the following:

- Demonstrating innovation in regional workforce advocacy to attract and retain "best and brightest" in areas of relevance to regional industry, including workforce development, university outreach, and K-12;
- Developing human resource pipelines to ensure the Laboratory is connected with universities whose educational programs align with the critical staffing needs of the INL;
- Demonstrating progress, impact, and leadership deploying INL capability and through regional partnerships identify and solve regional and industry challenges associated with national clean energy, environmental sustainability, and security challenges;
- Enrich the national research, development, and deployment of advanced science-base technologies through the sharing of Laboratory facilities through a user facility model;
- Establish and maintain long-term partnerships/relationships that maintain appropriate relations with the scientific and local communities; and
- Broadly deploy Laboratory capabilities, intellectual property, and technologies to support and impact industry and other key non-DOE customer needs through Cooperative Research and Development Agreements (CRADA), Strategic Partnership Project (SPP) Agreements, Agreements for Commercializing Technology (ACT), user facility access, and technology based economic development and Intellectual Property (IP) management and licensing.

### Notable Outcome(s) 1.4 Collaborations: 1.4.A

Develop a roadmap for the R&D test bed implementation with input from various stakeholders. As part of the test bed discussion, complete Test/Demonstration Reactor Options Study by June 30, 2016. Objective evidence will be a report documenting the study, including recommendations based on various reactor technical objectives, and the associated requirements for the test bed.

Table 1.1 - Performance Goal 1.0 Letter Grade and Numerical Grade Definitions

1.0 Efficio	ent and Effective Mission Accomplishment
Letter Grade	Definition
A+	<ul> <li>In addition to satisfying the conditions for B+</li> <li>There are significant research areas for which the Laboratory has exceeded the expectations of the research plans in significant ways through creative, new, or unconventional methods that allow greater scientific and/or engineering reach than expected.</li> <li>RDD&amp;D conducted at the Laboratory has resolved one of the most critical questions in the field, or has changed the way the research community thinks about a particular field</li> </ul>

Letter Grade	Definition
<u> </u>	<ul> <li>through paradigm shifting discoveries.</li> <li>RDD&amp;D conducted at the Laboratory provided major advances that significantly accelerate DOE or other customer mission(s).</li> </ul>
A	<ul> <li>In addition to satisfying the conditions for B+</li> <li>There are <i>important examples</i> where the Laboratory <i>exceeded the expectations</i> of the research plans <i>in significant ways through creative, new, or unconventional methods that allow greater scientific and/or engineering reach than expected.</i></li> <li><i>All area</i>s of RDD&amp;D conducted at the Laboratory are of <i>exceptional or outstanding</i> merit and quality.</li> <li>RDD&amp;D conducted at the Laboratory has <i>significant positive impact</i> to DOE or other customer missions.</li> </ul>
A-	<ul> <li>In addition to satisfying the conditions for B+</li> <li>There are <i>important examples</i> where the Laboratory <i>exceeded the expectations</i> of the research plans.</li> <li>Significant areas of RDD&amp;D conducted at the Laboratory are of <i>exceptional or outstandin</i> merit and quality.</li> <li>RDD&amp;D conducted at the Laboratory <i>positively impacts</i> DOE or other customer missions.</li> </ul>
B+	<ul> <li>The Laboratory has achieved each of the following Objectives:</li> <li>The Laboratory has successfully executed research plans.</li> <li>RDD&amp;D conducted at the Laboratory are of <i>high</i> scientific merit and quality.</li> <li>RDD&amp;D conducted at the Laboratory <i>advance</i> DOE or other customer missions.</li> </ul>
В	<ul> <li>The Laboratory has successfully executed research plans.</li> <li>RDD&amp;D conducted at the Laboratory advance DOE or other customer missions.</li> <li>BUT the Laboratory fails to meet the conditions for B+ for at least one of the following reasons:</li> <li>RDD&amp;D conducted at the Laboratory are not uniformly of high merit and quality OR some areas of research, previously supported, have become uncompetitive OR the Laboratory does not produce sufficiently competitive proposals to receive program support at a level commensurate with its unique capabilities.</li> </ul>
B-	<ul> <li>The Laboratory fails to meet the conditions for B+ for at least one of the following reasons:</li> <li>The Laboratory has failed to successfully execute research plans but contingencies were in place such that no funding was or will be terminated. OR RDD&amp;D conducted at the Laboratory does little to advance DOE or other customer missions.</li> <li>Significant areas of RDD&amp;D conducted at the Laboratory are not of high merit and quality OR some areas of research, previously supported, have become uncompetitive OR the Laboratory did not produce sufficiently competitive proposals to receive program support at a level commensurate with its unique capabilities.</li> </ul>
С	<ul> <li>The Laboratory fails to meet the conditions for B+ for at least one of the following reasons:</li> <li>In several significant aspects, the Laboratory failed to deliver on research plans using available resources such that some funding was or will be terminated OR RDD&amp;D conducted at the Laboratory failed to contribute to DOE or other customer missions.</li> <li>Significant areas of RDD&amp;D conducted at the Laboratory are of poor merit and quality O</li> </ul>

**FY 2016 INL Performance Evaluation and Measurement Plan** 

1.0 Effici	ent and Effective Mission Accomplishment
Letter Grade	Definition
	some areas of research, previously supported, have become uncompetitive AND the Laboratory does not produce sufficiently competitive proposals to receive program support at a level commensurate with its unique capabilities.
D	<ul> <li>The Laboratory fails to meet the conditions for B+ for at least one of the following reasons:</li> <li>Multiple program elements at the Laboratory failed to deliver on research plans using available resources such that significant funding was or will be terminated.</li> <li>Multiple significant areas of RDD&amp;D conducted at the Laboratory are of poor merit and quality OR some areas of research, previously supported, have become uncompetitive AND the Laboratory does not produce sufficiently competitive proposals to receive program support at a level commensurate with its unique capabilities.</li> <li>RDD&amp;D conducted at the Laboratory failed to contribute to DOE or other customer missions.</li> </ul>
F	<ul> <li>The Laboratory fails to meet the conditions for B+ for at least one of the following reasons:</li> <li>Multiple program elements at the Laboratory failed to deliver on research plans using available resources resulting in total termination of funding.</li> <li>Multiple significant areas of RDD&amp;D conducted at the Laboratory are of poor merit and quality OR some areas of research, previously supported, have become uncompetitive AND the Laboratory does not produce sufficiently competitive proposals to receive program support at a level commensurate with its unique capabilities OR the Laboratory has been found to have engaged in gross scientific incompetence and/or scientific fraud.</li> <li>RDD&amp;D conducted at the Laboratory failed to contribute to DOE or other customer missions.</li> </ul>

Note: Based on the DOE Office of Science model as recommended by the National Academy of Public Administration (NAPA) report to DOE January 2013, specific grading tables supplying more detail for grading Goals 1.0, 2.0 and 3.0 do not contain grades of C+ and C-.

**Table 1.2 – Performance Goal 1.0 Score Development** 

GOAL	1.0 Efficient and Effective Mission Ac	complish	nent		
ELEMEN	NT	Letter Grade	Numerical Score	Objective Weight	Overall Score
1.1	Nuclear Energy			55%	
1.2	National and Homeland Security			25%	
1.3	Science and Technology Addressing Broad DOE Missions			10%	
1.4	Collaborations			10%	
		Perfo	ormance Goa	l 1.0 Total	

### GOAL 2.0 Efficient and Effective Stewardship and Operation of Research Facilities

The Laboratory provides effective and efficient strategic planning; operations, maintenance and construction of Laboratory research facilities; and are responsive to the user community.

The weight of this Goal is 15%.

The Efficient and Effective Stewardship and Operation of Research Facilities Goal shall measure the overall effectiveness and performance of the Contractor in planning for and delivering leading-edge specialty research and/or user facilities to ensure the required capabilities are present to meet today's and tomorrow's complex challenges. It also measures the Contractor's innovative operational and programmatic means for implementation of systems that ensures the availability, reliability, and efficiency of these facilities; and the appropriate balance between R&D and user support if applicable.

This Goal is applicable to the major research facilities at the INL to include those under the Advanced Test Reactor (ATR) National Scientific User Facility (NSUF), ATR, Materials and Fuels Complex (MFC), Wireless National User Facility, Biomass Feedstock National User Facility, Energy Innovation Laboratory (EIL), Idaho Research Center, Energy Systems Laboratory, and Electrical Grid.

In assessing the performance of the Laboratory against this Goal, the following elements should be considered:

- Delivery of accurate and timely information required to carry out the budget formulation process and critical decision processes associated with the operation of major R&D facilities;
- The Laboratory's ability to meet the intent of DOE Order 413.3B, Program and Project Management for the Acquisition of Capital Assets;
- The extent to which the Laboratory appropriately assesses risks and contingency needs associated with the operation of major R&D facilities;
- The extent to which the Laboratory is effective in its management role and partnership with
- The availability, reliability, performance, and efficiency of Laboratory major research facility(ies);
- The degree to which relevant facilities are optimally arranged to support the user community;
- The extent to which Laboratory RDD&D is conducted to develop/expand the capabilities of the facility(ies); and
- The quality of the process used to allocate facility time to users.

Additional elements to be considered in determining the level of performance for the Laboratory against this Goal include, but are not limited to:

The quality of the mission related and scientific justification of any proposed facilities;

- The technical quality of conceptual and preliminary designs and the credibility of the associated cost estimates;
- The leveraging of existing facilities and capabilities of the DOE laboratory complex in plans for proposed facilities and capabilities; and
- The innovation and potential impact of new technologies embodied in INL facilities.

# Objective 2.1: Provide Effective Facility Design(s) as Required to Support Laboratory Programs (i.e., activities leading up to CD-2)

As applicable, provide quality justifications for new R&D facility needs, quality conceptual and pre-conceptual designs, leveraging with existing facilities, and financing options.

# Notable Outcome(s) 2.1 Provide Effective Facility Design(s) as Required to Support Laboratory Programs:

• None.

# Objective 2.2: Provide for the Effective and Efficient Construction of Facilities and/or Fabrication of Components (execution phase, post CD-2 to CD-4)

As applicable, provide successful fabrication of components, meeting of construction schedules and budgets, quality oversight, and transparent communications.

# Notable Outcome(s) 2.2 Provide for the Effective and Efficient Construction of Facilities and/or Fabrication of Components:

Complete line-item project deliverables and critical decision milestones consistent with approved schedules and plans.

#### **Objective 2.3: Operation and Maintenance of Facilities**

- Resources are balanced between facility RDD&D and user support; and a quality process is used to allocate facility time to both internal and external users;
- Ensure efficient use of facilities/capabilities in support of RDD&D activities, utilizing effective use of tools such as the facility Customer Requirements Form, Integrated Strategic Operational Plan (ISOP) and Annual Mission Plan processes and unfunded gap lists;
- Ensure efficient operation of nuclear facilities while optimizing availability and minimizing performance detractors such as unplanned outages and excessive deferred maintenance;
- Ensure effective planning, consolidation and disposition of nuclear material across the INL; and
- Continue to develop research capabilities that have been identified as strategically important by the INL.

#### **Notable Outcome(s) 2.3 Operation and Maintenance of Facilities:** 2.3.A

Develop a transient testing plan and schedule for reactor commissioning, sample vehicle and instrumentation commissioning, and projected reactor fuel experiments to support the first year of fuel transient testing. Complete final design of the experiment vehicle and associated instrumentation required to execute the first transient test.

#### 2.3.B

The Advanced Test Reactor (ATR) supports Office of Nuclear Energy (NE) research and development programs, Naval Reactors (NR) work in support of the U.S. Navy nuclear fleet, Office of Science (SC) research and isotope production programs, as well as a wide array of other users including the National Nuclear Security Administration (NNSA), and Nuclear Science User Facilities (NSUF). As such, safe and reliable operation of the ATR is critical to the DOE, NR and numerous other users and the INL will continue to improve the reliability and predictability of ATR operations by achieving and sustaining increased irradiation days per year. To improve operational reliability and increase annual irradiation days the ATR will execute the agreed upon funding strategy and develop appropriate planning documents to assure timely commencement when funding is provided. Reliability in ATR operations will be sustained through targeted plant health investments, high quality maintenance activities, and continuing to address on-going conduct of operations issues.

#### Objective 2.4: Utilization of Facility(ies) to Provide Impactful S&T Results and Benefits to **Internal and External User Communities**

Ensures Laboratory facilities are being used to perform influential science and generating impactful S&T results, pushes the envelope of what the facility can do and/or are among the scientific leaders of the community, while balancing both internal and external user communities

#### Notable Outcome(s) 2.4 Utilization of Facility(ies) to Provide Impactful S&T Results and **Benefits to Internal and External User Communities:** 2.4.A

Develop and expand Biomass Feedstock National User Facility (BFNUF) capabilities and utilization. Specific actions include:

- A User Facility industry advisory board will be established and convened for the purpose of providing technical recommendations, evaluation and suggestions for improvement.
- User Facility utilization will be expanded by bringing a new advanced preprocessing capability on-line such as the pilot scale torrification system or Chemical Pre-Conversion System (CPS). The capability will be fully commissioned and an industry centric project will be executed utilizing the capability.
- The Bioenergy Feedstock Library will be made accessible and utilized by external collaborators (industry and other institutions) and, using structured collaboration tools,

the user interface will be customized to meet collaborator needs. User utilization will be documented.

Table 2.1 - Performance Goal 2.0 Letter Grade and Numerical Grade Definitions

	ent and Effective Stewardship and Operation of Research Facilities
Letter Grade	Definition
	In addition to satisfying all conditions for B+, the Laboratory exceeds expectations in all of these
A+	categories:
	• Approaches proposed by the Laboratory are widely regarded as innovative, novel,
	comprehensive, and potentially cost-effective;
	• Reviews repeatedly confirm strong potential for scientific and engineering discovery in areas that support the Department's mission, and potential to change a discipline or research area's
	direction;
	The Laboratory identifies, analyzes and champions novel approaches for acquiring the new
	capability, including leveraging or extending the capability of existing facilities while reducing
	cost and/or risk while enhancing capability;
	• Performance of the facility <i>exceeds</i> expectations for cost of operations, users served,
	availability, and capability;
	• The schedule and the costs associated with steady state operations are <i>significantly less</i> than
	planned and are acknowledged to be 'leadership caliber' by reviews;
	• Data on environment, safety, and health continues to be exemplary and widely regarded as
	among the 'best in class';
	• The Laboratory took extraordinary means to deliver an extraordinary result for the program and/or users in the performance/review period.
	In addition to satisfying all conditions for B+, <i>all</i> of the following conditions are also met:
A	• The Laboratory takes the initiative to demonstrate the potential for revolutionary scientific
71	advancement working in partnership with HQ;
	• The Laboratory identifies, analyzes, and champions, to HQ and Idaho Operations Office, novel
	approaches for acquiring the new capability, including leveraging or extending the capability of
	existing facilities;
	• Performance of the facility exceeds expectations in most of these categories: cost of operations
	users served, availability, and capability;
	• The schedule and the costs associated with the ramp-up and/or steady state operations are less
	than planned and are acknowledged to be 'leadership caliber' by reviews;
	• Data on environment, safety, and health continues to be exemplary and widely regarded as
	among the 'best in class'.  In addition to satisfying all conditions for B+, <i>all</i> of the following conditions are also met:
A-	• The approaches proposed by the Laboratory are widely regarded as innovative, novel,
Λ-	comprehensive, and potentially cost-effective;
	Reviews repeatedly confirm potential for scientific discovery in areas that support the
	Department's mission, and potential to change a discipline or research area's direction;
	Performance of the facility exceeds expectations in any of these categories: cost of operations,

Letter Grade	Definition
	<ul> <li>users served, availability, and capability;</li> <li>The schedule and the costs associated with the ramp-up and/or steady state operations are less than planned and are acknowledged to be among the best by reviews.</li> </ul>
B+	<ul> <li>The Laboratory has achieved each of the following objectives:</li> <li>The operation and maintenance meets its management performance measures;</li> <li>The Laboratory provides sustained leadership and commitment to environment, safety and health;</li> </ul>
	<ul> <li>Reviews regularly recognize the Laboratory for being proactive in the management of the execution phase of the operation and maintenance;</li> <li>To a large extent, problems are identified and corrected by the Laboratory while minimizing impact on scope, cost or schedule;</li> <li>DOE is kept informed of operation and maintenance status on a regular basis; reviews regularly</li> </ul>
В	indicate operation and maintenance is expected to meet its cost/schedule performance baseline. The Laboratory fails to meet expectations in <i>one</i> of the areas listed under B+.
В-	The Laboratory fails to meet expectations in several of the areas listed under B+.
С	The Laboratory fails to meet the expectations in several of the areas listed under B+ AND the required analyses and documentation developed by the Laboratory are EITHER not innovative, OR reflect a lack of commitment and leadership.
D	The Laboratory fails to meet the expectations in several of the areas listed under B+ AND the Laboratory fails to provide a compelling justification for the acquisition.
F	The Laboratory fails to meet the expectations in several of the areas listed under B+AND the approaches proposed by the Laboratory are based on fraudulent assumptions; the science case is weak to non-existent, and the business case is seriously flawed.

Note: Based on the DOE Office of Science model as recommended by the National Academy of Public Administration (NAPA) report to DOE January 2013, specific grading tables supplying more detail for grading goals 1.0, 2.0 and 3.0 do not contain grades of C+ and C-.

Table 2.2 – Performance Goal 2.0 Score Development

GOAL	GOAL 2.0 Efficient and Effective Stewardship and Operation of Research Facilities					
ELEME	NT	Letter Grade	Numerical Score	Objective Weight	Overall Score	
2.1	Provide Effective Facility Design(s) as Required to Support Laboratory Programs			10%		
2.2	Provide for the Effective and Efficient Construction of Facilities and/or Fabrication of Components			20%		
2.3	Operation and Maintenance of Facilities			50%		

GOA	L 2.0 Efficient and Effective Stewardship	and Ope	ration of R	Research F	acilities
ELEM	ENT	Letter Grade	Numerical Score	Objective Weight	Overall Score
2.4	Utilization of Facility(ies) to Provide Impactful S&T Results and Benefits to Internal and External User Communities			20%	
		Perfo	rmance Goa	l 2.0 Total	

#### GOAL 3.0 Sound and Competent Leadership and Stewardship of the Laboratory

This Goal evaluates the Contractor's Leadership capabilities in leading the direction of the overall Laboratory, the responsiveness of the Contractor to issues and opportunities for continuous improvement, and corporate office involvement/commitment to the overall success of the Laboratory.

The weight of this Goal is 15%.

In measuring this performance Goal, the DOE evaluator(s) shall consider performance trends and outcomes in overall Contractor Leadership's planning for, integration of, responsiveness to and support for the overall success of the Laboratory. This may include, but is not limited to, the quality of Laboratory Vision/Mission strategic planning documentation and progress in realizing the Laboratory vision/mission; the ability to establish and maintain long-term partnerships/ relationships with the scientific and local communities as well as private industry that advance, expand, and benefit the ongoing Laboratory mission(s) and/or provide new opportunities/ capabilities; implementation of a robust assurance system; Laboratory and Corporate Office Leadership's ability to instill responsibility and accountability down and through the entire organization; overall effectiveness of communications with DOE; understanding, management and allocation of the costs of doing business at the Laboratory commensurate with associated risks and benefits; utilization of corporate resources to establish joint appointments or other programs/projects/activities to strengthen the Laboratory; and advancing excellence in stakeholder relations to include good corporate citizenship within the local community.

#### Objective 3.1: Leadership and Stewardship of the Laboratory

The performance of the Laboratory's senior management team as demonstrated by their ability to do such things as:

- Define an exciting yet realistic scientific vision/mission for the RDD&D future of the Laboratory;
- Make progress in realizing the DOE Vision/Mission for the Laboratory; and
- Develop and leverage appropriate relations with stakeholders to the benefit of the Laboratory and the U.S. taxpayer.

#### **Notable Outcome(s) 3.1 Leadership and Stewardship of the Laboratory:**

• None.

#### **Objective 3.2:** Management and Operation of the Laboratory

The performance of the Laboratory's senior management team as demonstrated by their ability to do such things as:

- Implement a robust contractor assurance system per DOE O 226.1B, Implementation of Department of Energy Oversight Policy and demonstrates BEA corporate oversight of the INL;
- Understand the costs of doing business at the Laboratory and prioritize the management and allocation of these costs commensurate with their associated risks and benefits;
- Instill a culture of accountability and responsibility down and through the entire organization;
- Ensure good and timely communication among the Laboratory, DOE-NE and Idaho
  Operations Office so DOE can deal effectively with both internal and external constituencies;
  and
- Demonstrated accountability for senior leadership toward safety.

#### Notable Outcome(s) 3.2 Management and Operation of the Laboratory:

None.

#### **Objective 3.3: Contractor Value-Added**

The additional benefits that accrue to the Laboratory and the Department of Energy by virtue of having this particular M&O contractor in place. Included here, typically, are things over which the Laboratory does not have immediate authority, such as:

- Corporate involvement/contributions to deal with challenges at the Laboratory;
- Using corporate resources to establish joint appointments or other programs/projects/ activities that strengthen the Laboratory; and
- Providing other contributions to the Laboratory that enable the Laboratory to do things that are good for the Laboratory and its community and that DOE cannot supply.

#### **Notable Outcome(s) 3.3 Contractor Value-Added:**

None.

Table 3.1 - Performance Goal 3.0 Letter Grade and Numerical Grade Definitions

Letter Grade	Definition
A+	The Senior Leadership Management Team of the Laboratory has made outstanding progress (on an order of magnitude scale) over the previous year in realizing their vision for the Laboratory, and has had a demonstrable impact on the Department and the Nation. Strategic plans are of outstanding quality, have been externally recognized and referenced for their excellence, and have an impact on the vision/plans of other national laboratories. The Senior Leadership Management Team of the Laboratory may have been faced with very difficult challenges and plotted, successfully, its own course through difficulty. Partners in the scientific and local communities applaud the Laboratory in national forums, and the Department is strengthened by this.
A	The Senior Leadership Management Team of the Laboratory has made significant progress over the previous year in realizing their vision for the Laboratory, and through this has had a demonstrable positive impact on the Department and the Nation. Strategic plans are of outstanding quality, and recognize and reflect the vision/plans of other national laboratories. Faced with difficult challenges, actions were taken by the Senior Leadership Management Team of the Laboratory to redirect Laboratory activities to enhance the long-term future of the Laboratory. Partners in the scientific and local communities applaud the Laboratory in national forums, and the Department is strengthened by this.
A-	The Laboratory Senior Leadership Management Team performs better than expected (B+ grade) in almost all the areas described for a B+.
B+	The Senior Leadership Management Team of the Laboratory has made significant progress over the previous year in realizing their vision for the Laboratory. Strategic plans present long range goals that are both exciting and realistic. Decisions and actions taken by the Laboratory leadership align work, facilities, equipment and technical capabilities with the Laboratory vision and plan. The Senior Leadership Management Team of the Laboratory faced difficult challenges and successfully plotted its own course through the difficulty, with help from the Department. Partners in the scientific and local communities are supportive of the Laboratory.
В	The Senior Leadership Management Team of the Laboratory has made little progress over the previous year in realizing their vision for the Laboratory. Strategic plans present long range goals that are exciting and realistic; however, DOE is not fully confident that the Laboratory is taking the actions necessary for the goals to be achieved. The Laboratory is not fully engaged with its partners/relationships in the scientific and local communities to maximize the potential benefits these relations have for the Laboratory.
В-	The Senior Leadership Management Team of the Laboratory has made very little progress over the previous year in realizing their vision for the Laboratory. Strategic plans present long range goals that are realistic if routine; however, DOE is not fully confident that the Laboratory is taking the actions necessary for the goals to be achieved. The Laboratory is not fully engaged with its partners/relationships in the scientific and local communities to maximize the potential benefits these relations have for the Laboratory.

Letter Grade	Definition
С	The Senior Leadership Management Team of the Laboratory has made no progress over the previous year in realizing their vision for the Laboratory or aligning work, facilities, equipment and technical capabilities with the Laboratory vision and plan. Strategic plans present long range goals that are either unexciting or unrealistic. Business plans exist, but they are not linked to the strategic plan and do not inspire DOE's confidence that the strategic goals will be achieved. Partnerships with the scientific and local communities with potential to advance the Laboratory exist, but they may not always be consistent with the mission of or vision for the Laboratory. Affected communities and stakeholders are mostly supportive of the Laboratory and aligned with the management's vision for the Laboratory.
D	The Senior Leadership Management Team of the Laboratory has made no progress or has back-slid over the previous year in realizing their vision for the Laboratory or in aligning work, facilities, equipment and technical capabilities with the Laboratory vision and plan. Strategic plans present long range goals that are neither exciting nor realistic. Partnerships that may advance the Laboratory towards strategic goals are inappropriate, unidentified, or unlikely. Affected communities and stakeholders are not adequately engaged with the Laboratory and indicate non-alignment with DOE priorities.
F	The Senior Leadership Management Team of the Laboratory has made no progress or has back-slid over the previous year in realizing their vision for the Laboratory or in aligning work, facilities, equipment and technical capabilities with the Laboratory vision and plan. Strategic plans present long range goals that are not aligned with DOE priorities or the mission of the Laboratory. Partnerships that may advance the Laboratory towards strategic goals are inappropriate, unidentified, and unlikely, and/or the Senior Leadership Management Team does not demonstrate a concerted effort to develop, leverage, and maintain relations with the scientific and local communities to assist the Laboratory in achieving a successful future. Affected communities and stakeholders are openly non-supportive of the Laboratory and DOE priorities.

Note: Based on the DOE Office of Science model as recommended by the National Academy of Public Administration (NAPA) report to DOE January 2013, specific grading tables supplying more detail for grading goals 1.0, 2.0 and 3.0 do not contain grades of C+ and C-.

Table 3.2 – Performance Goal 3.0 Score Development

3.0 Sound and Competent Leadership and Stewardship of the Laboratory								
ELEMENT			Numerical Score	Objective Weight	Overall Score			
3.1	Leadership and Stewardship of the Laboratory			40%				
3.2	Management and Operation of the Laboratory			40%				

3.0 Sound and Competent Leadership and Stewardship of the Laboratory							
ELEMENT			Numerical Score	Objective Weight	Overall Score		
3.3	Contractor Value-Added			20%			
Performance Goal 3.0 Total							

## GOAL 4.0 Sustain Excellence and Enhance Effectiveness of Integrated Safety, Health and Environmental Protection

The weight of this Goal is 30%.

This Goal evaluates the Contractor's overall success in deploying, implementing, and improving integrated Environment, Safety, and Health systems that protects workers, the public, and the environment and efficiently and effectively support the mission(s) of the Laboratory.

#### Objective 4.1: Provide an Efficient and Effective Worker Health and Safety Program

#### Objective 4.2: Provide Efficient and Effective Environmental Management System

In measuring the performance of the above Objectives, the DOE evaluator(s) shall consider performance trends and outcomes in protecting workers, the public, and the environment. This may include, but is not limited to, minimizing the occurrence of environment, safety, and health incidents; effectiveness of the Integrated Safety Management (ISM) system; effectiveness of work planning, feedback, and improvement processes; the strength of the safety culture throughout the Laboratory; the effective development, implementation and maintenance of an efficient and effective Environmental Management System; and the effectiveness of responses to identified hazards and/or incidents. This Objective will be reported quarterly in synchronization with the DOE Quarterly Evaluation Report.

# Notable Outcome(s) 4.0 Sustain Excellence and Enhance Effectiveness of Integrated Safety, Health and Environmental Protection and Quality:

None.

**Table 4.1 – Performance Goal 4.0 Score Development** 

ELEM	IENT	Letter Grade	Numerical Score	Objective Weight	Overall Score
4.1	Provide an Efficient and Effective Worker Health and Safety Program			60%	

ELEM	IENT	Letter Grade	Numerical Score	Objective Weight	Overall Score		
4.2	Provide an Efficient and Effective Environmental Management System	I I $\Delta$					
Performance Goal 4.0 Total							

*Note:* The Objectives and Notable Outcomes for Performance Goal 4.0 will be evaluated using the criteria in Figure 3, General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned.

## GOAL 5.0 Deliver Efficient, Effective, and Responsive Business Systems and Resources that Enable the Successful Achievement of the Laboratory Mission(s)

The weight of this Goal is 25%.

This Goal evaluates the Contractor's overall success in deploying, implementing, and improving integrated business systems that efficiently and effectively support the mission(s) of the Laboratory.

# Objective 5.1: Provide an Efficient, Effective, and Responsive Financial Management System

Objective 5.2: Provide an Efficient, Effective, and Responsive Acquisition Management System and Property Management System

Objective 5.3: Provide an Efficient, Effective, and Responsive Human Resources Management System and Diversity Program

Objective 5.4: Provide Efficient, Effective, and Responsive Contractor Assurance Systems, including Internal Audit and Quality

# Objective 5.5: Provide Efficient, Effective, and Responsive Information Management System

In measuring the performance of the above Objectives, the DOE evaluator(s) shall consider performance trends and outcomes in the development, deployment and integration of foundational program (e.g., Contractor Assurance, Quality, Financial Management, Acquisition Management, Property Management, Human Resource Management, and Information Management) systems across the Laboratory. This may include, but is not limited to, minimizing the occurrence of management systems support issues; quality of work products; continual improvement driven by the results of audits, reviews, and other performance information; the integration of system performance metrics and trends; the degree of knowledge and appropriate utilization of established system processes/procedures by Contractor management and staff; benchmarking and performance trending analysis.

Notable Outcome(s) 5.0 Deliver Efficient, Effective, and Responsive Business Systems and Resources that Enable the Successful Achievement of the Laboratory Mission(s):

None

Table 5.1 – Performance Goal 5.0 Score Development

ELE	MENT	Letter Grade	Numeric al Score	Objectiv e Weight	Overall Score			
5.1	Provide an Efficient, Effective, and Responsive Financial Management System			20%				
5.2	Provide an Efficient, Effective, and Responsive Acquisition Management System and Property Management System			20%				
5.3	Provide an Efficient, Effective, and Responsive Human Resources Management System and Diversity Program			20%				
5.4	Provide Efficient, Effective, and Responsive Contractor Assurance Systems, including Internal Audit and Quality			20%				
5.5	Provide Efficient, Effective, and Responsive Information Management System			20%				
	Performance Goal 5.0 Total							

Note: The Objectives and Notable Outcomes for Performance Goal 5.0 will be evaluated using the criteria in Figure 3, General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned

### GOAL 6.0 Sustain Excellence in Operating, Maintaining, and Renewing the Facility and **Infrastructure Portfolio to Meet Laboratory Needs**

The weight of this Goal is 20%.

This Goal evaluates the overall effectiveness and performance of the Contractor in planning for, delivering, and operations of Laboratory facilities and equipment needed to ensure required capabilities are present to meet today's and tomorrow's mission(s) and complex challenges.

Objective 6.1: Manage Facilities and Infrastructure in an Efficient and Effective Manner that Optimizes Usage, Addresses Sustainability Goals, Minimizes Life Cycle Costs, and **Ensures Site Capability to Meet Mission Needs** 

Objective 6.2: Provide Planning for and Acquire the Facilities and Infrastructure Required to Support the Continuation and Growth of Laboratory Missions and Programs

In measuring the performance of the above Objectives, the DOE evaluator(s) shall consider performance trends and outcomes in facility and infrastructure programs. This may include, but is not limited to, the management of real property assets to maintain effective operational safety, worker health, environmental protection and compliance, property preservation, and cost effectiveness; effective facility utilization, maintenance and budget execution; day-to-day management and utilization of space in the active portfolio; maintenance and renewal of building systems, structures and components associated with the Laboratory's facility and land assets; management of energy use, conservation, and sustainability practices; the integration and alignment of the Laboratory's comprehensive strategic plan with capabilities; facility planning, forecasting, and acquisition; the delivery of accurate and timely information required to carry out the critical decision and budget formulation process; quality of site and facility planning documents; and Cost and Schedule Performance Index performance for facility and infrastructure projects.

# Notable Outcome(s) 6.0 Sustain Excellence in Operating, Maintaining, and Renewing the Facility and Infrastructure Portfolio to Meet Laboratory Needs:

None.

**Table 6.1 – Performance Goal 6.0 Score Development** 

ELEM	IENT	Letter Grade	Numerical Score	Objective Weight	Overall Score		
6.1	Manage Facilities and Infrastructure in an Efficient and Effective Manner that Optimizes Usage, Addresses Sustainability Goals, Minimizes Life Cycle Costs, and Ensures Site Capability to Meet Mission Needs			60%			
6.2	Provide Planning for and Acquire the Facilities and Infrastructure Required to Support the Continuation and Growth of Laboratory Missions and Programs			40%			
Performance Goal 6.0 Total							

*Note:* The Objectives and Notable Outcomes for Performance Goal 6.0 will be evaluated using the criteria in Figure 3, General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned.

# GOAL 7.0 Sustain and Enhance the Effectiveness of Integrated Safeguards and Security Management (ISSM) and Emergency Management Systems

The weight of this Goal is 25%.

This Goal evaluates the Contractor's overall success in safeguarding and securing Laboratory assets that supports the mission(s) of the Laboratory in an efficient and effective manner and provides an effective emergency management program.

#### Objective 7.1: Provide an Efficient and Effective Emergency Management System

Objective 7.2: Provide an Efficient and Effective Cyber Security System for the Protection of Classified and Unclassified Information

# Objective 7.3: Provide an Efficient and Effective Physical Security Program for the Protection of Special Nuclear Materials, Classified Matter, Classified Information, Sensitive Information, and Property

In measuring the performance of the above Objectives, the DOE evaluator(s) shall consider performance trends and outcomes in the safeguards and security, cyber security and emergency management program systems. This may include, but is not limited to, the commitment of leadership to strong safeguards and security, cyber security and emergency management systems; the integration of these systems into the culture of the Laboratory; the degree of knowledge and appropriate utilization of established system processes/procedures by Contractor management and staff; maintenance and the appropriate utilization of Safeguards, Security, and Cyber risk identification, prevention, and control processes/activities; and the prevention and management controls and prompt reporting and mitigation of events as necessary.

# Notable Outcome(s) 7.0 Sustain and Enhance the Effectiveness of Integrated Safeguards and Security Management (ISSM) and Emergency Management Systems:

None.

**Table 7.1 – Performance Goal 7.0 Score Development** 

ELEN	MENT	Letter Grade	Numerical Score	Objective Weight	Overall Score		
7.1	Provide an Efficient and Effective Emergency Management System			15%			
7.2	Provide an Efficient and Effective Cyber Security System for the Protection of Classified and Unclassified Information			35%			
Provide an Efficient and Effective Physical Security Program for the Protection of Special Nuclear Materials, Classified Matter, Classified Information, Sensitive Information, and Property				50%			
Performance Goal 7.0 Total							

# II. DETERMINING THE CONTRACTOR'S PERFORMANCE RATING AND PERFORMANCE-BASED FEE AND AWARD TERM ELIGIBILITY (as applicable)

The FY 2016 Contractor performance grades for each Goal will be determined based on the weighted sum of the individual scores earned for each of the Objectives described within this document. Each Goal is composed of weighted Objectives. Additionally, a set of Notable Outcomes have been identified to highlight key aspects/areas of performance deserving special attention by the Contractor for the upcoming fiscal year.

Each Notable Outcome is linked to one or more Objective(s). Failure to meet expectations against any Notable Outcome could result in a grade less than B+ for that Objective(s). To achieve an Objective grade above B+, the established Notable Outcome(s) must be met. If a Notable Outcome is not met, performance against the Objective will consider the level of progress and contribution towards achievement of the Notable Outcome(s). This may result in a downward adjustment in the final grade for that Objective.

Performance above expectations against a Notable Outcome will be considered in the context of the Contractor's entire performance with respect to the relevant Objective. The following section describes DOE-ID's methodology for determining the Contractor's grades at the Objective level.

#### **Performance Evaluation Methodology**

The purpose of this section is to establish a methodology to develop grades at the Objective level. In accordance with Federal Acquisition Regulation (FAR) 16.4, DOE-ID shall provide a proposed adjectival rating, associated description and award-fee pool available to be earned for each Objective. Use Figure 1 (FAR 16-1 Contractor Adjectival Rating and Award-Fee Available Scale) for the adjectival rating and associated award-fee pool available to be earned.

Figure 1. FAR 16-1 Contractor Adjectival Rating and Award-Fee Available Scale

Award-Fee Pool Available To Be Earned	Adjectival Rating
91%-100%	Excellent
76%-90%	Very Good
51-75%	Good
No Greater Than 50%	Satisfactory
0%	Unsatisfactory

DOE-ID shall provide a proposed grade and corresponding numerical score for each Objective (see Figure 2 for Letter Grade Scale). Each evaluation will measure the degree of effectiveness and performance of the Contractor in meeting the corresponding Objectives.

Figure 2. Letter Grade Scale

Final Grade	A+	A	A-	B+	В	В-	C+	С	C-	D	F
Total	4.3-	4.0-	3.7-	3.4-	3.0-	2.7-	2.4-	2.0-	1.7-	1.0-	0.7-0
Score	4.1	3.8	3.5	3.1	2.8	2.5	2.1	1.8	1.1	0.8	

The Contractor shall be evaluated against the defined levels of performance provided for each Objective based on a specific grading table in each Performance Goal. The specific grading tables are based on the general grading table in Figure 3 (General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned) and each specific grading table describes in more detail the grading criteria for these Goals. As per FAR 16.4, the adjectival rating description has been supplemented and is included in Figure 3. Goals 1.0, 2.0 and 3.0 each have a specific grading table in each Performance Goal section. Goals 4.0, 5.0, 6.0 and 7.0 will be graded according to the general table in Figure 3 (General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned).

It is the DOE's expectation that the Contractor provides for and maintains M&O systems that efficiently and effectively support the current mission(s) of the Laboratory and assure the Laboratory's ability to deliver against DOE's future needs. In evaluating the Contractor's performance for Goals 1.0, 2.0 and 3.0, DOE shall assess the degree of effectiveness and performance in meeting each of the Objectives provided under each of the Goals. For Performance Goals 4.0, 5.0, 6.0 and 7.0, DOE will rely on a combination of the information through the Contractor's own assurance systems, the ability of the Contractor to demonstrate the validity of this information, and DOE's own independent assessment of the Contractor's performance across the spectrum of its responsibilities. The latter might include, but is not limited to operational awareness (daily oversight) activities; formal assessments conducted; "For Cause" reviews (if any); and other outside agency reviews (Office of the Inspector General (OIG), Government Accountability Office (GAO), Defense Contract Audit Agency (DCAA), etc.).

The mission of the Laboratory is to deliver the science and technology needed to support Departmental missions and other sponsor's needs. Operational performance at the Laboratory meets DOE's expectations (defined as the grade of B+) for each Objective if the Contractor is performing at a level that fully supports the Laboratory's current and future science and technology mission(s). Performance that has, or has the potential to, 1) adversely impact the delivery of the current and/or future DOE/Laboratory mission(s), 2) adversely impact the DOE and/or the Laboratory's reputation, or 3) does not provide the competent people, necessary facilities and robust systems necessary to ensure sustainable performance, shall be graded below

expectations as defined in Figure 3 (General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned), below.

The Department sets high expectations and expects performance at that level to optimize the efficient and effective operation of the Laboratory. Thus, the Department does not expect routine Contractor performance above expectations against Goals 4.0, 5.0, 6.0 or 7.0. Performance that might merit grades above B+ would need to reflect the Contractor's significant contributions to the management and operations at the INL, or recognition by external, independent entities as exemplary performance. Notable Outcomes will be considered against Goals, as applicable.

Figure 3. General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned

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Le	etter	Adjectival	Numeric	Definition	Award-Fee					
G	rade	Rating	Range		Pool Available To Be Earned					
1	<b>A</b> +	Excellent	4.3-4.1	Contractor has exceeded almost all of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Contractor performance significantly exceeds expectations made toward realizing strategic objectives with significant positive impact on INL's or DOE's mission. Contractor performance significantly exceeds expectations of performance as set within performance Objectives identified for each Goal or within the purview of the Goal.  Areas of Notable Performance have or have the potential to significantly improve the overall mission of the Laboratory. No specific deficiency noted within the purview of the overall result being evaluated.	100%					

Letter	Adjectival	Numeric	Definition	Award-Fee
Grade	Rating	Range		Pool Available To Be Earned
A	Excellent	4.0-3.8	Contractor has exceeded almost all of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Contractor performance exceeds expectations made toward realizing strategic objectives with positive impact on INL's or DOE's mission. Contractor performance notably exceeds expectations of performance as set within Performance Objectives identified for each Goal or within other areas within the purview of the Goal. Areas of Notable Performance either have or have the potential to improve the overall mission of the Laboratory. Minor deficiencies, if any, noted are more than offset by the positive performance within the purview of the desired Goal being evaluated and have no potential to adversely impact the mission of the Laboratory.	97%
A-	Excellent	3.7-3.5	Contractor has exceeded almost all of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Contractor performance exceeds expectations made toward realizing strategic objectives. Contractor performance exceeds expectations of performance as set within Performance Objectives identified for each Goal or within other areas within the purview of the Goal, with some notable areas of increased performance identified. Minor deficiencies, if any, noted are offset by the positive performance within the purview of the Goal being evaluated with little or no potential to adversely impact the mission of the Laboratory.	94%
B+	Very Good	3.4-3.1	Contractor has exceeded many of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Contractor performance exceeds many expectations of performance as set within Performance Objectives identified for the Goal. Contractor performance that does not meet expectations is identified, but is offset by positive performance within the purview of the Goal and has little to no potential to adversely impact the mission of the Laboratory.	90%

Letter	Adjectival	Numeric	Definition	Award-Fee
Grade	Rating	Range		Pool Available To Be Earned
В	Very Good	3.0-2.8	Contractor has exceeded many of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Contractor performance meets most identified expectations as set within Performance Objectives identified for the Goal. Minor deficiencies, if any, identified are offset by other exceptional performance within the Goal being evaluated and have little to no potential to adversely impact the mission of the Laboratory.	84%
В-	Very Good	2.7-2.5	Contractor has exceeded many of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. However, one or two expectations of performance within the Performance Objectives identified for some desired Goals are not met and/or minor deficiencies are identified, and although they may be offset by other positive performance, they have some potential to adversely impact the Goal or the mission of the Laboratory.	76%
C+	Good	2.4-2.1	Contractor has exceeded some of the significant award-fee Goals and Objectives and has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. However, some expectations of performance set within Performance Objectives identified for some desired Goals are not met and/or other deficiencies are identified, and although they may be offset by other positive performance, they have the potential to adversely impact the desired Goal or the mission of the Laboratory.	51-75%
С	Satis- factory	2.0-1.8	Contractor has met overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Either there are little or no areas of notable contractor performance or the areas of notable performance are offset by the performance that does not meet expectations, and/or several other deficiencies are identified. Deficiencies have the potential to adversely impact the desired Goal or mission of the Laboratory.	No greater than 50%

Letter Grade	Adjectival Rating	Numeric Range	Definition	Award-Fee Pool Available To Be Earned
C-	Unsatis- factory	1.7-1.1	Contractor has failed to meet Goals and Objectives and overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Many expectations as set within Performance Objectives identified for Goals are not met and/or other significant deficiencies are identified that have or will have an adverse impact on the Goal or the mission of the Laboratory if not immediately corrected.	0%
D	Unsatis- factory	1.0-0.8	Contractor has failed to meet Goals and Objectives and overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. Most or all expectations as set within Performance Objectives identified for Goals are not met and/or other major deficiencies are identified that have adversely impacted the Goal or the mission of the Laboratory.	0%
F	Unsatis- factory	0.7-0	Contractor has failed to meet Goals and Objectives and overall cost, schedule and technical performance requirements of the contract in the aggregate as defined and measured in the PEMP for the award-fee evaluation period. However, most or all expectations as set within Performance Objectives identified for Goals are not met and/or other major deficiencies are identified that have a significant, adverse impact on both the Goal and the mission of the Laboratory.	0%

#### **Calculating Individual Goal Scores and Letter Grades**

The scoring system used to arrive at the fee determination for INL performance has the following steps:

• Each PEMP Performance Goal contains a number of PEMP Objectives and associated Notable Outcomes. PEMP Objectives and Notable Outcomes are graded by evaluating the criteria for each and assigning each of the Objectives a letter grade (in accordance with the "Grading Definitions" for each PEMP Performance Goal, if applicable) and corresponding numeric grade (in accordance with Figure 3, General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned). Scores for each Performance Goal are to be recorded in the "Scoring Table" for each respective Performance Goal.

• Each Objective is assigned the earned numerical score as stated above. The Goal rating is then computed by multiplying the numerical score by the weight of each Objective within a Goal. These values are then added together to develop an overall numerical score for each Performance Goal. For the purpose of determining the final Goal grade, the raw numerical score for each Goal will be rounded to the nearest tenth of a point using the standard rounding convention. A standard rounding convention of x.44 and less rounds down to the nearest tenth (here, x.4), while x.45 and greater rounds up to the nearest tenth (here, x.5).

After a total score is calculated for each PEMP Performance Goal, those scores are transferred to Figure 4 (Performance Goal Calculations). The total numerical score for each Performance Goal is multiplied by its assigned weight to determine the weighted score for each Performance Goal. The summation of the weighted scores is used to calculate the total weighted score (which is rounded to the nearest hundredth).

**Figure 4. Performance Goal Calculations** 

	Performance Goals	Total Numeric Score (rounded to nearest hundredth)	Weight	Weighted Score	
1.0	Efficient and Effective Mission Accomplishment		70%		
2.0	Efficient and Effective Stewardship and Operation of Research Facilities		15%		
3.0	Sound and Competent Leadership and Stewardship of the Laboratory		15%		
Total Weighted Score (1.0, 2.0, 3.0)					
4.0	Sustain Excellence and Enhance Effectiveness of Integrated Safety, Health and Environmental Protection		30%		
5.0	Deliver Efficient, Effective, and Responsive Business Systems and Resources that Enable the Successful Achievement of the Laboratory Mission(s)		25%		
6.0	Sustain Excellence in Operating, Maintaining, and Renewing the Facility and Infrastructure Portfolio to Meet Laboratory Needs		20%		
7.0	Sustain and Enhance the Effectiveness of Integrated Safeguards and Security Management (ISSM) and Emergency Management Systems		25%		
Total Weighted Score (4.0, 5.0, 6.0, 7.0)					

#### **Determining the Amount of Performance-Based Fee Earned**

The percentage of the available performance-based fee that may be earned by the Contractor shall be determined based on the overall weighted score for Performance Goals 1.0, 2.0 and 3.0 (see Figure 4, Performance Goal Calculations above) and then compared to Figure 5 (Performance-Based Fee Earned and Multiplier Scale) below. Input the Total Weighted Score (1.0, 2.0, 3.0) in Figure 6 (Overall Fee Earned and Final Grade Determination).

Based on the total weighted score (1.0, 2.0, 3.0), use Figure 3 (General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned) to identify the corresponding fee percentage. Input the Fee Percentage (1.0, 2.0 and 3.0) in Figure 6 (Overall Fee Earned and Final Grade Determination).

The overall numerical score of the Performance Goals 1.0, 2.0 and 3.0 shall then be utilized to determine the final fee as adjusted by the earned multiplier from Performance Goals 4.0, 5.0, 6.0 and 7.0 (see Figure 5, Performance-Based Fee Earned and Multiplier Scale). Input the Fee Multiplier for these Goals from Figure 4 (Performance Goal Calculations) in Figure 6 (Overall Fee Earned and Final Grade Determination).

The percentage of the available performance-based fee percentage that may be earned by the Contractor shall be determined based on the final score Performance Goals 1.0, 2.0 and 3.0 then applying the multiplier from the final grade for Performance Goals 4.0, 5.0, 6.0 and 7.0. Input this calculation in Figure 6 (Overall Fee Earned and Final Grade Determination) below for the Overall Earned Performance-Based Fee %.

The overall earned performance-based fee dollars are calculated by multiplying the Overall Earned Performance-Based Fee % by the total available fee pool (\$16,000,000) to arrive at the Overall Earned Performance-Based Fee Dollars.

The Final Letter Grade is determined by comparing the Overall Earned Performance-Based Fee % (from Figure 6, Overall Fee Earned and Final Grade Determination, below) to Figure 3 (General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned) to identify the Final Letter Grade.

The final adjectival rating, in accordance with Table 16-1 in FAR Section 16.401, will be in accordance with Figure 1 (FAR 16-1 Contractor Adjectival Rating and Award-Fee Available Scale). The Final FAR 16 Adjectival Rating is determined by comparing the Overall Earned Performance-Based Fee % (from Figure 6, Overall Fee Earned and Final Grade Determination, below) to Figure 1 (FAR 16-1 Contractor Adjectival Rating and Award-Fee Available Scale) to identify the Final FAR 16 Adjectival Rating.

Figure 5. Performance-Based Fee Earned and Multiplier Scale

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Overall Weighted Score from Figure 4.	Percent Fee Earned (1.0, 2.0 and 3.0)	Fee Multiplier (4.0, 5.0, 6.0 and 7.0)	
4.3			
4.2	100%	100%	
4.1			
4.0			
3.9	97%	100%	
3.8			
3.7			
3.6	94%	100%	
3.5			
3.4			
3.3	90%	100%	
3.2	90 70	100 /0	
3.1			
3.0			
2.9	88%	95%	
2.8			
2.7			
2.6	85%	90%	
2.5			
2.4			
2.3	75%	85%	
2.2	15%	0570	
2.1			
2.0			
1.9	50%	75%	
1.8			
1.7			
1.6			
1.5	0%	60%	
1.4	U 70	0070	
1.3			
1.2			

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Overall Weighted Score from Figure 4.	Percent Fee Earned (1.0, 2.0 and 3.0)	Fee Multiplier (4.0, 5.0, 6.0 and 7.0)
1.1		
1.0 to 0.8	0%	0%
0.7 to 0.0	0%	0%

Figure 6. Overall Fee Earned and Final Grade Determination

<b>Total Weighted Score</b> (Goals 1.0, 2.0 and 3.0) from Figure 4	
Fee Percentage (Goals 1.0, 2.0 and 3.0) from Figure 3	%
Fee Multiplier (Goals 4.0, 5.0, 6.0 and 7.0) from Figure 5	x%
Overall Earned Performance-Based Fee %	%
Overall Earned Performance-Based Fee \$ (overall earned fee % x total available fee pool)	\$
Final Letter Grade	
(Figure 3. General Letter Grade, Adjectival Rating, Numeric Range, Definition, and Award-Fee Pool Available To Be Earned)	
Final FAR 16 Adjectival Rating	
(Figure 1. FAR 61-1 Contractor Adjectival Rating and Award-Fee Available Scale)	

Unless otherwise stated, all PEMP Goals and associated Objectives are to be completed by September 30, 2016. Each of the Objectives identifies significant activities, requirements, and Notable Outcomes important to the success of the corresponding PEMP Goal and shall be used as the primary means of determining the Contractor's degree of success in meeting the desired Objective.

Although evaluation of Performance Goal completeness is the primary means for determining performance, other performance information from other sources including, but not limited to, BEA's self-evaluation report, customer service evaluations, other performance areas within the purview of an Objective, operational awareness (daily oversight) activities, "For Cause" reviews

(if any), peer reviews, and other outside agency reviews (OIG and the GAO, etc.) may be used in determining INL's overall success in meeting an Objective. In addition, DOE will adjust performance scores in areas where external factors prevent INL from meeting established Objectives and Notable Outcomes that are beyond the control of INL.

#### Adjustment to the Letter Grade and/or Performance-Based Fee Determination

The lack of Performance Objectives and Notable Outcomes in this plan, do not diminish the need to comply with minimum contractual requirements. Although the Performance-based Goals and their corresponding Objectives shall be the primary means utilized in determining the Contractor's performance grade and/or amount of performance-based fee earned, the Contracting Officer may unilaterally adjust the rating and/or reduce the otherwise earned fee based on the Contractor's performance against all contract requirements as set forth in the Prime Contract. While reductions may be based on performance against any contract requirement, specific note should be made to contract clauses which address reduction of fee including, Standards of Contractor Performance Evaluation, DEAR 970.5215-1 – Total Available Fee: Base Fee Amount and Performance Fee Amount, and DEAR 970.5215-3 Conditional Payment of Fee, Profit, and Other Incentives – Facility Management Contracts. Data to support rating and/or fee adjustments may be derived from other sources to include, but not limited to, operational awareness (daily oversight) activities; "For Cause" reviews (if any); and other outside agency reviews (OIG, GAO, DCAA, etc.), as needed.

The adjustment of a grade and/or reduction of otherwise earned fee will be determined by the severity of the performance failure and consideration of mitigating factors. DEAR 970.5215-3 Conditional Payment of Fee, Profit, and Other Incentives – Facility Management Contracts is the mechanism used for reduction of fee as it relates to performance failures related to safeguarding of classified information and to adequate protection of environment, health and safety. Its guidance can also serve as an example for reduction of fee in other areas.

The final Contractor performance-based grades for each Goal and fee earned determination will be contained within a year-end report, documenting the results from the DOE review. The report will identify areas where performance improvement is necessary and, if required, provide the basis for any performance-based rating and/or fee adjustments made from the otherwise earned rating/fee based on Performance Goal achievements.

#### **Performance Status Reporting and Evaluation Process**

PEMP administration is a formal process that includes requirements for status reports, change control, and final fee determination.

Status of performance will be provided by both DOE and INL on a monthly, bi-monthly, quarterly and/or semi-annual basis as required. Areas of disagreement will be highlighted and

addressed. Performance Status Reviews will be conducted periodically as agreed upon by DOE and INL and may be held in lieu of a monthly report. INL is responsible to define and coordinate the process for conducting the reviews and to ensure the involvement of appropriate DOE and INL counterparts. Reviews will focus on PEMP Objectives and Notable Outcomes as well as other performance expectations.

On an annual basis, INL may conduct a formal self-evaluation of its performance relative to each Performance Goal, PEMP Objective, and associated Notable Outcomes. If INL decides to provide DOE with a written report documenting the self-evaluation, it should be provided to DOE within ten (10) calendar days after the end of the performance period.

In addition to monthly reporting, DOE will perform and document a final evaluation of INL's performance relative to each Performance Goal, PEMP Objective, and Notable Outcome and will provide a final fee determination.

The absence of specific Performance Objectives in this plan does not diminish the need to comply with contractual requirements. The Fee Determination Official (FDO) may unilaterally adjust the fee earned based on the contractor's performance against all contract requirements. It is recognized that at the discretion of the FDO, fee earned may be adjusted upward (not to exceed total eligible fee) based on the Contractor delivering strategic value for real and relevant performance not otherwise specified in the PEMP. Data to support downward fee adjustments may be derived from other sources to include, but not limited to, operational awareness (daily oversight) activities; "For Cause" reviews (if any); other outside agency reviews (OIG, GAO, DCAA, etc.), significant events or incidents within the control of the contractor, or other reviews as appropriate. The FDO may utilize, as appropriate, the Table 8.1 definitions to assist in making unilateral adjustment decisions.

#### **Definitions:**

<u>PEMP Performance Goals</u>: These are the seven topical areas that are used to group the PEMP Objectives. They are:

- **GOAL 1.0** Efficient and Effective Mission Accomplishment;
- **GOAL 2.0** Efficient and Effective Stewardship and Operation of Research Facilities;
- **GOAL 3.0** Sound and Competent Leadership and Stewardship of the Laboratory;
- **GOAL 4.0** Sustain Excellence and Enhance Effectiveness of Integrated Safety, Health and Environmental Protection;
- GOAL 5.0 Deliver Efficient, Effective, and Responsive Business Systems and Resources that Enable the Successful Achievement of the Laboratory Mission(s);
- GOAL 6.0 Sustain Excellence in Operating, Maintaining, and Renewing the Facility and Infrastructure Portfolio to Meet Laboratory Needs; and
- GOAL 7.0 Sustain and Enhance the Effectiveness of Integrated Safeguards and Security Management (ISSM) and Emergency Management Systems.

<u>PEMP Objectives</u>: Objectives that have been agreed upon by INL and DOE for encouraging Contractor performance. PEMP Objectives are part of and make up the PEMP Goals. The grade and numerical score for each Objective will be determined using the definitions in the grading table assigned for each Performance Goal. Performance that meets DOE's expectations is defined as the grade of B+ for each Objective. Grades for Objectives range between A+ and F.

Notable Outcome: A Notable Outcome is intended to focus INL on the specific items that DOE identifies as the most important initiative and/or highest risk issues the INL must address in the coming year. To develop Notable Outcomes, DOE should consider critical priorities and commitments and/or other high-priority site documents and plans. Notable Outcomes must be clearly linked to one or more Objectives, but are not required for all Objectives. Notable Outcomes should be objective, measurable, and results-oriented to allow for a definitive determination at the end of the year of whether or not the specific Outcome was achieved. Notable Outcomes should not re-state general expectations already described in the Objective and subjective wording should be avoided. Notable Outcomes shall not be weighted. Notable Outcomes are either met, or not met; they are not given a numerical score or a letter grade at the end of the fiscal year.

#### **Change Control:**

The FY 2016 PEMP was developed with the understanding that both parties engaged in good faith to define meaningful and challenging outcomes for success. It is also recognized that circumstances may arise in the course of the execution year that warrant a revisit of the agreed upon Performance Objectives. When the need for a change has been identified and validated in accordance with INL change control principles, INL and DOE will engage in INL PEMP change control process to negotiate and process changes in a timely manner.